

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 EA-07 ISO-00 ACDA-05 ERDA-05 AF-06

ARA-06 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NASA-01

NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-03 SS-15 USIA-06 SAJ-01 /115 W

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P R 151803Z NOV 75

FM USMISSION USUN NY

TO SECSTATE PRIORITY 4061

INFO AMEMBASSY OTTAWA

AMEMBASSY TOKYO

AMEMBASSY THE HAGUE

C O N F I D E N T I A L USUN 6008

FOR ACDA AND IO

E.O. 11652: GDS

TAGS: PARM UN

SUBJ: UNGA DISARMAMENT: POSSIBLE MODERATE CTB RESOLUTION

REFS: (A) USUN 5691

(B) STATE 258974

1. AS REPORTED EARLIER (REF A) AUSTRALIA, NEW ZEALAND, AND SWEDEN ARE CIRCULATING DRAFT COMPREHENSIVE TEST BAN (CTB) RESOLUTION THAT THEY HOPE TO COSPONSOR AS SOLE RESOLUTION UNDER CTB AGENDA ITEM THIS YEAR. (NEW SOVIET DRAFT CTB TREATY WILL BE DEALT WITH UNDER SEPARATE HEAD-ING.) CANADA, JAPAN, AND NETHERLANDS ALSO PARTICIPATED IN PREPARATION OF CTB RESOLUTION BUT WILL NOT COSPONSOR BECAUSE OF RESOLUTION'S CONDEMNATORY LANGUAGE. THEY WILL, HOWEVER, SUPPORT DRAFT IF IT REMAINS THE ONLY SUBSTANTIVE CTB RESOLUTION AND IF ITS INCORPORATION OF IDEAS ENDORSED OR ADVANCED AT NPT REVCON--WHICH THEY CONSIDER GREATEST MERIT OF DRAFT--REMAINS INTACT.

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2. HOWEVER, AUSTRALIANS HAVE RUN INTO SERIOUS DIFFICULTY OBTAINING ENOUGH NON-ALIGNED SUPPORT TO ASSURE ADOPTION OF A SINGLE CTB RESOLUTION. IN PARTICULAR, MEXICANS ARE SEEKING AMENDMENTS INCLUDING UNQUALIFIED CALL ON NWS, PARTICULARLY NPT AND LTBT PARTIES, TO ENTER INTO MORATORIUM ON NUCLEAR WEAPONS TESTS, WITH NO REFERENCE TO "ADEQUATE PROVISIONS TO ENSURE ITS EFFECTIVENESS." MEXICANS ALSO WANT A REFERENCE TO THE NPT PROTOCOL THEY PROPOSED AT NPT REVIEW CONFERENCE. INDIANS HAVE OBJECTED TO RESOLUTION'S FOCUS ON NPT AND NPT REVIEW CONFERENCE. SOVIETS, WHO WOULD ABSTAIN ON GROUNDS OF RESOLUTION'S CONDEMNATORY LANGUAGE ALONE, HAVE ALSO OBJECTED TO EMPHASIS ON LTBT AND NPT PARTIES AS OPPOSED TO CALL ADDRESSED EQUALLY TO ALL NWS, ARGUING THAT THIS DIRECTLY UNDERCUTS THEIR OWN CTB INITIATIVE.

3. AUSTRALIANS STILL HOPE TO SALVAGE EFFORT TO HAVE ONLY ONE CTB RESOLUTION, ALTHOUGH CONCESSIONS NEEDED TO GAIN MEXICAN AND OTHER NONALIGNED SUPPORT COULD WELL RESULT IN LOSS OF SUPPORT FROM KEY WESTERN COUNTRIES THAT CAN ACCEPT PRESENT TEXT IF UNMODIFIED. AUSTRALIANS HAVE INDICATED THAT IF A CALL FOR A MORATORIUM IS REQUIRED TO OBTAIN AGREEMENT ON A SINGLE CTB RESOLUTION, THEY WILL ABANDON THE EFFORT AND LEAVE FIELD TO DUTCH AND CANADIANS TO DEVELOP MODERATE RESOLUTION AND MEXICANS TO TAKE OVER EXTREME DRAFT. PROSPECTS FOR COMPROMISE ACCEPTABLE TO ALL INVOLVED SEEM SMALL AT THIS POINT, AND POSSIBILITY OF TWO RESOLUTIONS IS GROWING.

4. DELEGATION'S GUIDANCE (REF B) ANTICIPATES POSSIBILITY THAT AN OPPORTUNITY FOR AN ACCEPTABLE RESOLUTION COULD ARISE. DUTCH AND CANADIANS HAD INDICATED STRONG INTEREST IN DEVELOPING MODERATE RESOLUTION ACCEPTABLE TO US. EVEN BEFORE AUSTRALIAN DRAFT RAN INTO TROUBLE. BOTH DELEGATIONS HAVE DISCUSSED WITH US. DEL POSSIBLE OUTLINES OF A RESOLUTION THAT WOULD (A) BE ACCEPTABLE TO US. (AS WELL AS UK, AND IF POSSIBLE, USSR), (B) AVOID CONDEMNATION OF NUCLEAR WEAPON TESTS, (C) PROVIDE SUITABLE RECOGNITION TO VERIFICATION AND PNE ISSUES. AN INFORMAL CONFIDENTIAL

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DRAFT OF THE OPERATIVE LANGUAGE OF SUCH A RESOLUTION HAS EMERGED FROM THESE DISCUSSIONS (TEXT BELOW). IF DRAFT IS ACCEPTABLE TO US., DUTCH ARE WILLING TO TAKE LEAD IN SEEKING SUPPORT FOR IT AS THIS YEAR'S MODERATE RESOLUTION.

5. THE FIRST THREE PARAGRAPHS OF THIS DRAFT ARE DRAWN ALMOST DIRECTLY FROM CONSENSUS LANGUAGE CONTAINED IN NPT REVCON FINAL DECLARATION. THE FOURTH PARAGRAPH,

BASED ON NONALIGNED VIEWS EXPRESSED IN FINAL DECLARATION, WOULD CALL ON ALL NWS, PARTICULARLY THOSE PARTY TO THE LTBT AND THE NPT, "TO CONSIDER" A CTB AGREEMENT OF LIMITED DURATION "WITH APPROPRIATE PROVISIONS TO ENSURE ITS EFFECTIVENESS, INCLUDING PROVISIONS CONCERNING VERIFICATION AND NUCLEAR EXPLOSIONS FOR PEACEFUL PURPOSES." THE FIFTH PARAGRAPH WOULD ASK THE CCD TO INTENSIFY EFFORTS TO ACHIEVE AN EFFECTIVE CTB.

6. DELEGATION CONSIDERS THAT A RESOLUTION ALONG THESE LINES WOULD BE CONSISTENT WITH GUIDANCE AND WOULD ADEQUATELY PROTECT US. INTERESTS. IN PARTICULAR, RESOLUTION WOULD HAVE DESIRABLE CONSEQUENCES OF GIVING UNGA RECOGNITION TO NEED FOR NOT ONLY VERIFICATION BUT ALSO PNE PROVISIONS. THIS WOULD BE FIRST CTB RESOLUTION TO ACKNOWLEDGE PNE ASPECT, AND WOULD SUPPORT OUR POSITION VIS-A-VIS OTHERS, INCLUDING INDIANS, MEXICANS, AND SOVIETS, WHO MAINTAIN THAT PNES ARE A RELATIVELY MINOR ISSUE THAT CAN BE RESOLVED AFTER A CTB IS ACHIEVED.

7. DELEGATION REQUESTS AUTHORIZATION TO TELL DUTCH WE COULD AGREE TO DRAFT (WITH SUITABLE PREAMBULAR LANGUAGE) EITHER AS IT IS OR WITH CHANGES DEPARTMENT CONSIDERS NECESSARY. DUTCH AND CANADIANS HOPE TO BEGIN DISCUSSING DRAFT WITH OTHERS AS EARLY AS POSSIBLE IN WEEK OF NOVEMBER 17.

8. TEXT OF DRAFT OPERATIVE PARAGRAPHS FOLLOWS:

(THE GENERAL ASSEMBLY)

1. REAFFIRMS ITS CONVICTION THAT THE CON-
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CLUSION OF A TREATY BANNING ALL NUCLEAR WEAPON TESTS BY ALL STATES IS ONE OF THE MOST IMPORTANT MEASURES TO HALT THE NUCLEAR ARMS RACE;

2. URGES THE NUCLEAR-WEAPON STATES TO MAKE EVERY EFFORT TO CONCLUDE AN EFFECTIVE AGREEMENT TO PUT AN END TO ALL TESTING OF NUCLEAR WEAPONS;

3. CALLS UPON THE NUCLEAR-WEAPON STATES PARTY TO THE TREATY BANNING NUCLEAR WEAPON TESTS IN THE ATMOSPHERE, IN OUTER SPACE AND UNDER WATER AND TO THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS TO TAKE THE LEAD IN REACHING AN EARLY SOLUTION OF THE REMAINING TECHNICAL AND POLITICAL DIFFICULTIES ON THIS ISSUE;

4. FURTHER CALLS UPON ALL NUCLEAR-WEAPON STATES,
AND IN PARTICULAR THE NUCLEAR-WEAPON STATES PARTY TO THE
AFOREMENTIONED TREATIES, TO CONSIDER IN THE MEANTIME ENTER-
ING INTO AN AGREEMENT, OPEN TO ALL STATES AND CONTAINING
APPROPRIATE PROVISIONS TO ENSURE ITS EFFECTIVENESS,
INCLUDING PROVISIONS CONCERNING VERIFICATION AND NUCLEAR
EXPLOSIONS FOR PEACEFUL PURPOSES, TO HALT ALL NUCLEAR
WEAPON TESTS OF ADHERING STATES FOR A SPECIFIED TIME,
WHEREUPON THE TERMS OF SUCH AN AGREEMENT WOULD BE REVIEWED
IN THE LIGHT OF THE OPPORTUNITY AT THAT TIME TO
ACHIEVE A UNIVERSAL AND PERMANENT CESSATION OF ALL NUCLEAR
WEAPON TESTS;

5. REQUESTS THE CONFERENCE OF THE COMMITTEE ON DIS-
ARMAMENT TO INTENSIFY ITS EFFORTS TO ACHIEVE AN
EFFECTIVE COMPREHENSIVE TEST BAN AGREEMENT, AND TO
REPORT TO THE GENERAL ASSEMBLY AT ITS THIRTY-FIRST
SESSION ON THE PROGRESS ACHIEVED. END TEXT.
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Message Attributes

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